



**Bar-Ilan University Faculty of Law,  
The Israeli Association of Legislation  
and The Israel Science Foundation  
invite you to an  
International Workshop**

**Rearranging the Arrangements Law:  
Comparative, Multidisciplinary,  
Empirical and Normative Perspectives  
on Omnibus Legislation**

**מי יסדיר את חוק ההסדרים? פרספקטיבות השוואתיות,  
מולטי-דיסציפלינריות, אמפיריות ונורמטיביות על חוקי  
הסדרים**

**January 1- 3, 2019**

**The Benin Faculty of Law building 306, Hall 200, 2<sup>nd</sup> floor**

**rsvp 03-5318103 [events.law@biu.ac.il](mailto:events.law@biu.ac.il)**

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## Overview

Omnibus legislation is the practice of combining numerous unrelated measures in one long bill (known in Israel as "the arrangements law"), which is often passed via a highly accelerated process. This legislative practice has become a matter of intense debate and criticism in Israel and in many other countries. This workshop will be the first international workshop that will bring together experts from various countries and various disciplines to explore omnibus legislation from multiple perspectives, and discuss possible approaches and solutions.

The purpose of the international workshop is to contribute to the Israeli and global debates about omnibus legislation (as well as the debate about judicial review of omnibus legislation). The goal is to facilitate a comprehensive, thorough and multifaceted debate, which will contribute to the academic fields of law, legislation and jurisprudence, political science, public policy and economics. The goal, moreover, is to contribute not only to the academic debates, but also to benefit practitioners in parliaments, governments and courts, thereby making potential impact on the actual use of omnibus legislation in Israel and beyond.

To achieve these goals, the plan is to bring together leading academic experts from various countries and various disciplines (legislation, law, political science, public policy and economics), who will provide a broad range of comparative, multidisciplinary, empirical and normative perspectives on omnibus legislation. The plan, moreover, is to bring these prominent scholars together with senior practitioners and key decision makers, who will provide the knowledge from the field, and have the potential to implement the insights gained from the workshop in the actual practice of enacting omnibus bills. This first-rate and diverse group of expert scholars and practitioners represent countries with the most germane experience in dealing with omnibus legislation.

**Academic Convener:** Dr. Ittai Bar-Siman-Tov (Bar-Ilan University Faculty of Law/ Israeli Association of Legislation)

**Scientific Committee:** Prof. Oren Perez (Bar-Ilan University Faculty of Law); Dr. Ori Aronson (Bar-Ilan University Faculty of Law); Dr. Ilana Shpaizman (Bar-Ilan University Department of Political Studies).

**Conference Coordinators:** Ms. Aviva Fisch; Ms. Merav Knafo

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## **Conference schedule**

### **Tuesday, January 1, 2019:**

11:00- 11:30: gathering+ coffee

11:30- 12:00: Greetings:

Hon. Chief Justice Dorit Beinisch, President of the Israeli Association of Legislation (former President of the Supreme Court of Israel)

Prof. Oren Perez, Dean of the Faculty of Law, Bar-Ilan University

12:00-12:40: Dr. Ittai Bar-Siman-Tov (Bar-Ilan University Faculty of Law/ Israeli Association of Legislation) – “Omnibus Legislation in Israel: An Empirical Study on the Impact of Judicial Review on Legislative Behavior”

Commentator: Prof. Reuven Hazan (Hebrew University of Jerusalem Department of Political Science/ Israeli Association of Legislation)

12:40- 13:20: Dr. Yaniv Roznai (School of Law, Interdisciplinary Center/ Israeli Association of Legislation) – “Constitutional Paternalism: The Israeli Supreme Court as Guardian of the Knesset”

Commentator: Prof. Ariel Bendor (Bar-Ilan University Faculty of Law)

13:20- 14:00: Prof. David Levi-Faur & Mr. Nir Kosti (Hebrew University of Jerusalem Department of Political Science and the School of Public Policy) – “Centralization via Delegation: Analysis of the Israeli Arrangement Law”

Commentator: Prof. Adi Ayal (Bar-Ilan University Faculty of Law)

14:00- 15:00 lunch

15:00- 15:40: Dr. Susan Hattis Rolef (Independent researcher, formerly of the Knesset Research and Information Center) – “The Economic Arrangements Law - Can The Knesset Learn From Other Countries That Contend With Omnibudget Laws?”

Commentator: Dr. Shirley Avrami (Head of the Parliamentary Oversight Coordination Unit, the Knesset)

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15:40- 16:20: Prof. Abbe Gluck (Yale Law School) – “Unorthodox Lawmaking and the Age of Legislative Complexity”

Commentator: Dr. Ori Aronson (Bar-Ilan University Faculty of Law)

16:20 – 17:00 - Prof. Richard Briffault (Columbia Law School) “The Single-Subject Rule in the American States” (via Skype)

Commentator: Dr. Susan Hattis Rolef (Independent researcher, formerly of the Knesset Research and Information Center)

### **Wednesday, January 2, 2019:**

9:30- 10:00: gathering+ coffee

10:00- 10:40: Prof. Glen Krutz (Senior Vice Provost and Professor of Political Science, University of Oklahoma) – “Omnibus Legislating in Congress in the 21st Century”

Commentator: Dr. Ilana Shpaizman (Department of Political Studies, Bar Ilan University)

10:40- 11:20: Adv. Daniel Greenberg (Counsel for Domestic Legislation, House of Commons) – “Political Practicalities of Portmanteau Provisions”

Commentator: Adv. Eyal Zandberg (Senior Director of Public Law Division, Office of Legal Counsel and Legislative Affairs, Ministry of Justice)

11:20- 12:00: Prof. Klaus Meßerschmidt (University of Erlangen-Nuremberg, Faculty of Law) – “Omnibus Legislation in Germany - A Widespread and yet Understudied Lawmaking Practice”

Commentator: Prof. Mordechai Kremnitzer (Israel Democracy Institute/ Hebrew University of Jerusalem)

12:00- 13:00 lunch

13:00- 13:40: Prof. Patricia Popelier (University of Antwerp Faculty of Law/ Vice President of the International Association of Legislation) – “The practice of omnibus laws in Belgium: an empirical test”

Commentator: Prof. Tsilly Dagan (Bar-Ilan University Faculty of Law)

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13:40- 14:20: Prof. Olivier Rozenberg (Centre for European Studies & Comparative Politics Sciences Po) – “When rationalisation of bureaucracy de-rationalizes legislatures: ‘Monster bills’ in France”

Commentator: Prof. David Hahn (Bar Ilan University Faculty of Law/ Former Official Receiver of Israel)

14:20- 15:00: Prof. Louis Massicotte (Department of Political Science at the Université Laval, Québec) – “However questionable, omnibus legislation is here to stay”

Commentator: Dr. Meital Pinto (Zefat Academic College; Ono Academic College; Secretary of the Israeli Association of Public Law)

15:00-15:30 coffee break

15:30- 17:30: **Public Debate about Omnibus Legislation** (in Hebrew)

Hon. Chief Justice Dorit Beinisch (President of the Israeli Association of Legislation/ former President of the Supreme Court of Israel)

MK Stav Shaffir (Chair of the Special Committee for the Transparency and Accessibility of Government Information, the Knesset)

Adv. Eyal Yinon (The Knesset Legal Adviser)

Adv. Avi Licht (Former Deputy Attorney General; Office of Legal Counsel and Legislative Affairs, Ministry of Justice)

Mr. Yogev Gordus (Deputy Director of the Treasury Budget Division, Ministry of Finance)

Prof. Udi Nisan (Former Director of the Treasury Budget Division, Ministry of Finance/ Hebrew University of Jerusalem, Department of Political Science and the School of Public Policy)

17:30: 18:30: light dinner at conference venue

### **Thursday, January 3, 2019:**

10:00- 10:40: gathering+ coffee

10:40-11:20: Prof. A. Daniel Oliver-Lalana (Universidad Zaragoza, Faculty of Law) – “Omnibus legislation in Spain: political expediency, doctrinal condemnation, and judicial indulgence”

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Commentator: Prof. Suzie Navot (College of Management Academic Studies, School of Law/ Israeli Association of Legislation)

11:20- 12:00: Prof. Mauro Zamboni (Faculty of Law, Stockholm University/ International Association of Legislation) – “(Absence of) Omnibus Legislation in Sweden: when legislative drafting affects the political discourse”

Commentator: Prof. Gideon Sapir (Bar-Ilan University Faculty of Law)

12:00- 13:00: lunch

13:00- 15:30: **Methodological Workshop**

Prof. Rob van Gestel (Tilburg Law School)

Prof. Patricia Popelier (University of Antwerp Faculty of Law/ Vice President of the International Association of Legislation)

Dr. Oren Glickman (Data Science Institute at Bar-Ilan University)

15:30- 16:00: coffee break

16:00- 17:30: **Public Conversation on “Due Process of Lawmaking: A Jewish and Democratic Perspective” (in conjunction with the Center for Jewish and Democratic Law at Bar Ilan University):**

Hon. Justice Nil Hendel (Supreme Court of Israel)

Dr. Benjamin Porat (Director of the Matz Institute for Research in Jewish Law, The Hebrew University of Jerusalem)

Adv. Masua Sagiv (Director of the Center for Jewish and Democratic Law at Bar Ilan University)

17:30- 18:00: Dr. Ittai Bar-Siman-Tov (Bar-Ilan University Faculty of Law/ Israeli Association of Legislation) – Concluding Remarks

18:00-19:00: light dinner at conference venue

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